

OF THE OHIO HOUSE OF REPRESENTATIVES HOUSE BILL 6 REPEAL VIA HB 746 & HB 738

INTERESTED PARTY TESTIMONY OF JEREME KENT CHIEF EXECUTIVE OFFICER ONE ENERGY ENTERPRISES LLC

September 30, 2020

AS SUBMITTED

- 1 Good afternoon Chairman Hoops, Vice-Chair Abrams, Ranking Member Leland, and members of the House Select
- 2 Committee on Energy Policy and Oversight. My name is Jereme Kent and I am the founder and CEO of One Energy
- 3 Enterprises LLC. One Energy is a Findlay, Ohio headquartered company that develops, installs, and operates Wind
- 4 for Industry® projects.
- 5 Our Wind For Industry® projects install megawatt-scale wind turbines on-site, behind the meter, to power large
- 6 commercial and industrial facilities. Our projects provide immediate savings for our customers and provide them
- 7 with a fixed rate for 20 years. Our customers know the price of power for 20 years.
- 8 One Energy is responsible for more of these on-site wind energy projects in the State of Ohio than everyone else
- 9 combined. One Energy is the largest wind energy company based in Ohio.
- 10 Thank you for the opportunity to address this Committee today.
- 11 In preparation for this testimony I reviewed my original testimony on HB6 from May of 2019. In that testimony I
- started with the simple statement that "I don't envy your job." I would like to strongly reaffirm that statement.
- 13 Energy policy is complicated. Small changes have huge and disproportionate impacts that often go far beyond the
- 14 intention. Enacting new energy policy is like letting a very complex genie out of a bottle. And this Select Committee
- 15 is tasked with figuring out if and how that genie should go back into the bottle. The problem is that HB 6, like most
- 16 broad energy legislation, was a complicated bill. It did many, many things.
- 17 We all know we are here because of the allegations of impropriety that surround this bill with respect to certain
- 18 bad actors. I am not here to make any statements or take any position on those bad actors. In my view, there are
- 19 only two things that are relevant right now: we are here, and HB6 all of it has become law.
- 20 It is important to understand that there are a number of distinct components to HB6. I will attempt to break them
- 21 out:

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- 22 1. There is a subsidy to nuclear power plants
- 23 2. There is a subsidy to the OVEC facility
- 3. There is a subsidy to solar facilities
 - 4. There is a decoupling mechanism
- 26 5. There is a permanent freezing of the RPS and Energy Efficiency Standards
- 27 6. There is a provision that allows for expanded *Wind for Industry** projects from 5 to 20 MW
- 7. There is an administrative provision to make the PUCO more efficient

- 1 8. There is a provision that allows utilities more flexibility to do on-site renewables
- 2 9. There is a change to the way utilities can bill county fairs and agricultural facilities
- 3 10. There is an administrative change to the home energy assistance program
- 4 Put more bluntly, the bill creates three subsidies, removes one subsidy, has two provisions that make it easier to do
- 5 <u>on-site renewable projects, provides three simple clarifications, and allows one random power grab.</u>
- 6 And, while all of those elements were contained in a single bill, they are all now law in a number of sections of the
- 7 Revised Code and are all distinct issues in my opinion.
- 8 I will address each of the groupings individually.

9 The Creation of Three Subsidies (Nuclear, OVEC, and Solar)

- One Energy is and always has been opposed to subsidies. We think that a fair and open market is a powerful force
- that eliminates the inefficient and the ineffective. While the energy industry is far from fair and open, it is still a
- market, and a subsidy is a market distortion mechanism that not only makes losers into winners but also makes
- 13 rightful winners into losers. I respectfully submit that the legislature should apply the highest level of scrutiny
- 14 possible to the use of market distortion mechanisms and should always err on the side of the absolute minimal
- 15 distortion necessary. In addition, subsidies are a mechanism to take from the consumer. And, anytime the
- 16 legislature takes from the consumer to give to the producer, it needs to provide robust oversight to protect the hard-
- 17 earned consumer dollar.

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- 18 In light of where we are today, it seems prudent to repeal all subsidies given in HB6 and to reconsider them with
- 19 an increased level of scrutiny that is appropriate and justified for a consumer-taking market distortion mechanism.

The Removal of One Subsidy (The RPS and Energy Efficiency Standards)

- 21 A mandatory renewable portfolio standard and energy efficiency standard is a subsidy. That is what it is, and to
- 22 call it anything else is inaccurate. Originally, standards like these were a mechanism used to incentivize renewable
- 23 energy and energy efficiency, largely because the market players were self-serving and did not want those
- 24 technologies in the market. Utilities spend millions of dollars to try to preserve the status quo, even to the detriment
- 25 of consumers they have a duty to serve. So, to try to compel utilities charged with the public good to do the right
- 26 thing, these mandatory standards were created. Since their creation, they have evolved, in my opinion, to become
- 27 a boondoggle and a subsidy. If you want to have a truly level and fair marketplace, we should get rid of all
- 28 subsidies, including the RPS.
- 29 I also think it is worth noting that there are all kinds of structural problems with the way RPS's have been drafted
- 30 and implemented, including in Ohio. The RPS, as it existed in Ohio, was a hodgepodge of goals wrapped in blanket
- of obscurity, trying to do too many things. And, as a result, it really did not do any of those things well.
- 32 The other important thing to understand is that the RPS actually created a secondary value market through RECs,
- and that HB6 froze that market. If HB6 is flat repealed in whole, it will create a huge destabilization and a lot of
- 34 uncertainty around this market as it corrects itself to get restarted. It is likely that a blind restart of the market
- 35 through a whole repeal of HB6 will create wild swings in market pricing and could create even higher costs for
- 36 consumers. I submit that a blind and uncontrolled restarting of the RPS is irresponsible. Even if this Committee
- 37 decides to undo the RPS freeze, it needs to study and evaluate how to responsibly restart the market and then take
- 38 deliberate and measured action to execute that restart. That is far more complicated than a simple repeal.
- 39 As I stated in my previous testimony, I do believe the state has a compelling interest in encouraging utilities to act
- 40 responsibly, to capture the true cost of energy in their current rates, and to make decisions in the best long-term
- 41 interest of Ohioans, as opposed to those utilities' shareholders. I think that the state should make it easier for
- 42 companies like us to invest in energy in this state, especially modern low-carbon solutions without fuel cost risk. I
- 43 also believe that the state should actively encourage and even, to the extent legally possible, mandate in-state

- 1 generation sources to protect grid resiliency. I, however, respectfully submit that there are far better ways than the
- 2 RPS to do so, and that those other ways would cost far less for the Ohio consumer.

3 Two Provisions to Make On-Site Renewables Easier (5 to 20MW and Utility On-Site Projects)

- 4 Any time a state can encourage a good thing without incurring any cost or taking any rights away from citizens, it
- 5 should. Our on-site wind energy projects are a good thing. We invest millions of dollars into huge manufacturing
- 6 facilities to help lower their energy costs, have fixed rates for 20 years, and decarbonize their facilities. All on private
- 7 land and subject to local government permitting oversight.
- 8 Prior to HB 6, in Ohio, an energy project only became subject to OPSB jurisdiction if it had a nameplate capacity
- 9 above 50 megawatts. This was true for every, single, energy resource but wind. For wind, a facility that was over
- 10 five megawatts had to get power siting board approval. Wind energy was being treated unfairly as an industry and
- 11 HB6 help correct that by raising the size limit for on-site wind projects to 20 megawatts. It did not give us any
- 12 money. There was no subsidy. There was no taking. It just removed a barrier to investment in the factories of this
- state and confirmed that those projects are most appropriately permitted at the local level.
- 14 If our, comparatively small, projects had to get OPSB approval through the same process that billion-dollar facilities
- use then they would never be built due the complexity and cost of that process.
- 16 I see no compelling reason that this Committee should see anything but good in this change. I also see no issue with
- 17 allowing utilities to come try to compete in the same market space with on-site projects of their own. We look
- 18 forward to the market deciding who the on-site energy winner is in a fair fight.
- 19 I respectfully submit that this Committee should not reintroduce unnecessary red tape by repealing this portion of
- 20 HB 6.

21 Three Simple Clarifications

- 22 The three provisions in HB6 that give PUCO more flexibility to operate, correct a ridiculous billing issue for county
- 23 fairs, and provide a clarification to the home energy assistance program are no-brainers. They are fixes that need to
- 24 happen and are in everyone's best interests. To my knowledge there is no formal opposition against any of these
- 25 necessary changes and it does not make sense to remove them. They have to be corrected, they just happened to
- 26 have been corrected in HB6.

27 One Random Power Grab

- 28 It wouldn't be an energy bill without an erroneous power grab. That is exactly what the decoupling mechanism in
- 29 HB6 is. It is a market distorting mechanism that provides additional guarantees and recovery opportunities for
- 30 utilities to ensure they remain profitable without actually running their business better. It is effectively a revenue
- 31 guarantee for utilities intended to make them "somewhat recession proof" and guarantee them unearned income.
- 32 It makes no sense for Ohio and may actually be worse than the outright subsidies in HB6.
- 33 As with any market distorting mechanism, there should be a high level of scrutiny applied to its analysis. It is my
- 34 opinion that since this is a utility-benefitting market distorting mechanism, it should be repealed and reconsidered
- as a stand-alone issue. Either way, since it takes money from consumers and gives it to utilities, it needs to be part
- of the comprehensive review of HB6 related to wrongdoing.

37 Conclusion

- 38 <u>I started my speech today by saying that I don't envy your job.</u>
- 39 You have tough decisions to make.

- 1 And any time you are talking about energy, incentives, the future, or the environment, you have multiple highly-
- 2 energized viewpoints to consider and weigh. In this case, you have a cloud of questionable actions that have called
- 3 into question the public confidence in the process that created this bill.
- 4 Given the cloud that hangs above this bill, I believe this Committee is compelled to take action. I respectfully submit
- 5 that the responsible action is to undo all of the market distorting and public-taking actions caused by HB6. That
- 6 includes repealing the subsidies for nuclear energy, OVEC, and solar projects. It also means repealing the
- 7 decoupling provisions of HB6.
- 8 I respectfully submit that this Committee should further study the RPS but not, through brash action, create more
- 9 problems by repealing these provisions in HB6 outright and creating a market effect that could further harm
- 10 consumers.
- 11 Finally, I submit that this Committee should leave the on-site wind energy provisions and the three simple
- 12 clarifications in HB6 in place, since they cost Ohioans nothing, encourage additional investment in manufacturing,
- and overall are good for the state. They right wrongs that existed and to repeal them would actually hurt Ohioans.
- 14 Thank you for your time.
- 15 I am happy to take any questions from the Committee at this point.